Exercise Synchronization Proposal and Way Ahead

Information Briefing

February 2005

Purpose / Agenda

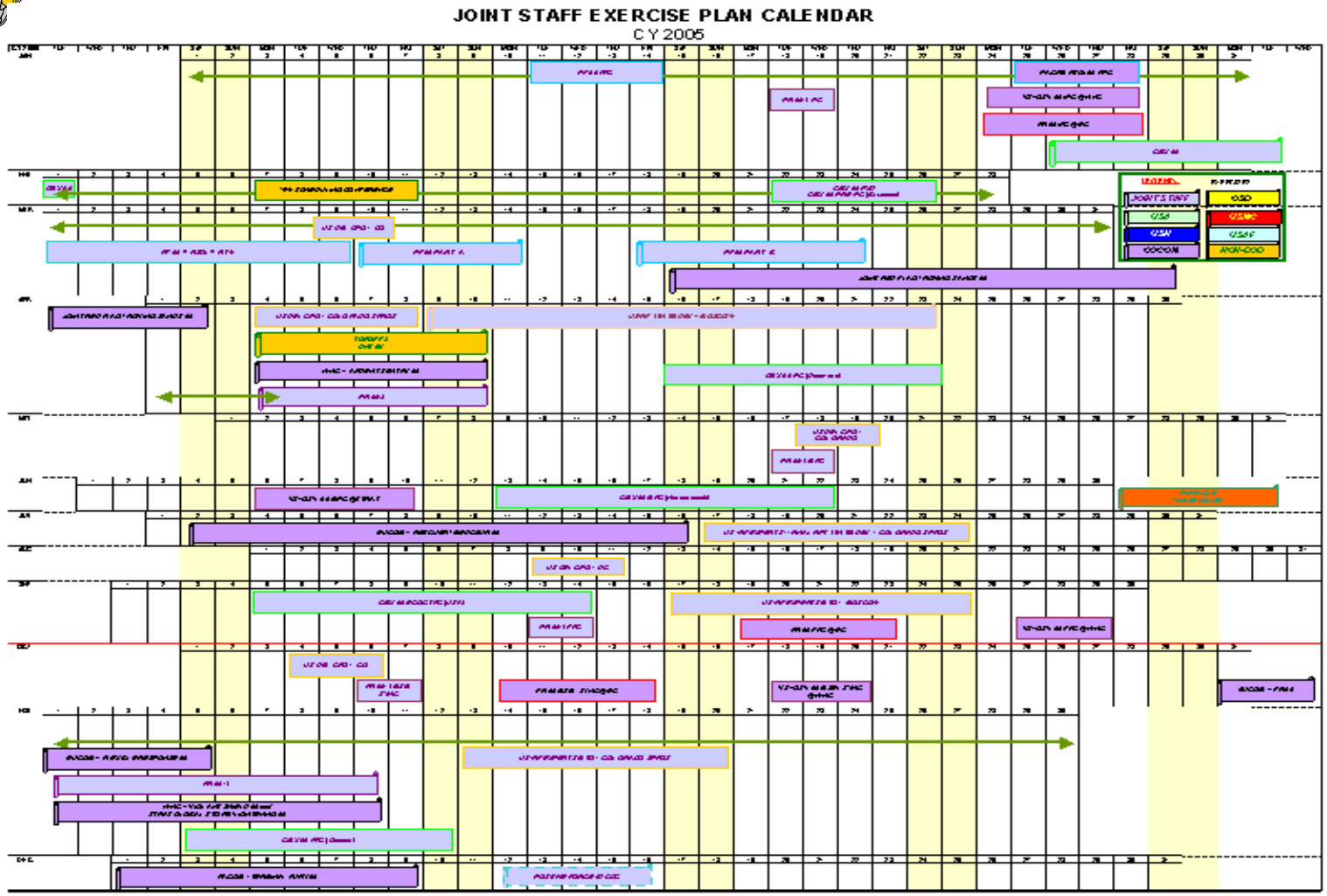
- **Purpose**
  - To provide background on government-wide exercise scheduling conflicts and propose a way ahead to deconflict exercises

- **Agenda**
  - Background
  - National Exercise Scheduling Conflicts
  - Proposed Alternative
  - Way Ahead
  - Summary

Background

- **Global War on Terrorism and new players in national exercises contributing to domestic exercise emphasis**
  - **NORAD-USNORTHCOM**
  - **DHS and other interagency players**
- **Increasing emphasis on interagency leadership and senior DOD participation and decision making in exercises**
- **No single entity has control … or even list … of all national-level exercises (including CT, homeland defense and COCOM exercises)**
- ***No formal process to synchronize HLS exercise schedules and objectives of several departments***
- **Limited synergy or synchronization taking place**
- **DOD holds individual COCOM exercise scheduling conferences**
- ***Missed opportunities exist***

Joint Staff Exercise Schedule – An Example



Exercise Calendar is Extremely Full!

Proposed Alternative

- New process must include all participants and should establish overall guidance to synchronize government exercise scheduling …
- Propose Spring and Fall windows as targets for large scale interagency exercises (i.e. TOPOFF model)
  - Agencies/departments negotiate inclusion into those standing exercise periods
  - Benefits summer rotations and typical train up periods
- Development of Interagency exercise dictionary to define scope and magnitude of exercises
- Re-examine how we execute CJCS-sponsored exercises – link wherever possible to COCOM and other interagency exercises and encourage reciprocity (i.e. AV/DP/PR 04-2 example)

Enabling Framework

1. Establish <u>exercise categories</u> (government wide) based on:
   - Resources associated (money, weapon systems, etc)
   - Number of forces/unit/personnel involved
   - Degree and level of staff participation
   - Degree and level of senior level participation
   - Political significance of exercise (i.e. Proliferation Security Initiative exercise)
2. Establish meeting schedule / rhythm
3. Determine deconfliction conference attendance by <u>organization</u>
4. Determine governing body membership by <u>position</u>

Concept for Categories

Category designation based on level and participation

Level designation dictated by "tripwires"

- **Overall Funding Profile (including JEP funded airlift)**
- **Number of staff elements involved**
- **Amount of forces required**
  - **Air (in theater / out of theater)**
  - **Ground (in theater / out of theater)**
  - **Naval (in theater / out of theater)**
- **National implications (i.e. PSI**

Working Concept Open for Discussion!

determines classification of the

Participation

- **Level of participation is determined by extent of *external* organizational links and senior leader participants**
  - **Tactical unit (military or civilian) to next high authority is "tactical"**
  - **Regional HQ interaction with national leadership across interagency boundaries is I/A**

Size / Scope	Interagency	Strategic	Operational	Tactical
Level 1 (Dept / Agency)	L1I *18mo	L1S 12mo	L1O 10mo	L1T 6mo
Level 2 (eg MAJCOM)	L2I 12mo	L2S 10mo	L2O 6mo	L2T 6mo
Level 3 (eg unit)	L3I 10mo	L3S 8mo	L3O 6mo	L3T 4mo

NOTE: planning time in months

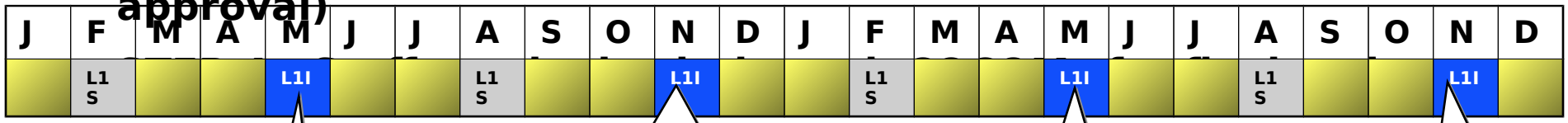
Examples (by name)

	Interagency	Within Single Dept / Agency		
		Strategic	Operational	Tactical
Level 1	VS 06, GL 06, PSI	POSITIVE FORCE 05	BALIKATAN	Anniston
Level 2		GLOBAL THUNDER	EPA Region 5 Cont Plan	BLUE ADVANCE
Level 3	SOE	SHARED ACCORD	Grand Gulf REP	Brian Head

All examples are notional … prior to actual definitions

Proposed Alternative

- **STEP 1: Work through details at deconfliction conference down to level 2 strategic level (L2S) … build proposal for staff and governing body**
- **STEP 2: Get top level approval of governing body at WJTSC**
- **STEP 3: Inform CJCS after WJTSC (after governing body approval)**



Theme: HD/HS
Lead Agency: DHS
Major participants: DHS, DOD, N-NC, SOUTHCOM

Theme: FCM/CT
Lead Agency: DOD
Major participants: DHS, DOD, N-NC, SOUTHCOM, CIA
Significant Events: COOP, JSOC

Theme: Intel
Lead Agency: IC
Major participants: DIA, NCTC, CIA, FBI, Local Law, NGA, NRO, CENTCOM, N-NC, PACOM, DOS

Theme: Strat targeting
Lead Agency: DOD
Major participants: STRATCOM, DIA, TRANSCOM, SOCOM, PACOM, EUCOM

Way Ahead

- **Continue discussion with all interested parties**
- **Leverage DHS National Exercise Program foundation to determine common objectives and reduce redundant development efforts**
- **Determine common definitions for exercise parameters**
- **Staff package through all primary participants:**
  - **OSD**
  - **Joint Staff**
  - **COCOMs**
  - **DHS**
  - **DOS**
  - **Intelligence and Law Enforcement Community**
- **Use CJCS world-wide joint scheduling conference as catalyst to begin process**
  - **Brief concept at February WJTSC … implement concept in 2006**

Summary

- Government exercises need to be synchronized
- Issue identified as HLS gap and seam during recent review
- HLS, HLD and COCOM exercises overwhelming the calendar
- Upcoming exercise links highlights complexity of linking previously unlinked exercises, however …

  … benefits of links are significant
- Improves focus on exercise content … not deconfliction / coordination
- Next step will codify process … with your help!

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